

James B. Wright
Sentor Attorney

14111 Capital Boulevard Wake Forest, North Carolina 27587-5900 Telephone: 919-554-7587

*01 MAY 15 AM 7 50 Fax: 919-554-7913

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Mr. K. David Waddell, Executive Secretary Tennessee Regulatory Authority 460 James Robertson Parkway Nashville, TN 37243-0505

> RE: Docket No. 97-00888 (Universal Service Proceeding) Sprint's Comments on CMRS contributions

Dear Mr. Waddell:

Pursuant to a Notice of Filing dated April 20, 2001, the Tennessee Regulatory Authority sought comments on whether the Authority may request revenue information from, and ultimately require contributions to the intrastate universal service fund by Commercial Mobile Radio Service Providers. The following are the joint comments of United Telephone-Southeast, Inc. and Sprint Communications Company L.P. (jointly "Sprint") and include consideration of Sprint's wireless carrier, Sprint PCS, regarding this issue.

Issue: May the TRA request revenue information from, and ultimately, require contributions to the intrastate universal service fund ("USF") by Commercial Mobile Radio Service ("CMRS") Providers?

Sprint Comment: Sprint believes that CMRS wireless providers should not contribute to an intrastate USF. In order to fund the Tennessee USF, the TRA in its Interim Order dated May 20, 1998 proposed to impose an assessment on the intrastate revenues of all telecommunications service providers, including incumbent local exchange carrier, interexchange carriers, and wireless carriers, as permitted under T.C.A. 65-5-207. Sprint believes the TRA should revisit its decision to assess wireless carriers for the following reasons.

Under Tennessee law, the TRA has the discretion not to require wireless carriers to contribute to the proposed USF program. Specifically, T.C.A. section 65-5-207 states that the TRA will require all "telecommunications service providers" to contribute to the support of universal service. This term is defined in T.C.A. Section 65-4-101 to mean "any incumbent local exchange telephone company or certificated individual or entity...". Wireless providers

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are not certificated or otherwise regulated by the TRA and thus there is no state requirement to include wireless carriers for assessment purposes.

Sprint urges the TRA to be mindful also of the Senate Joint Resolution 134. In this resolution, "The members of the General Assembly of the state of Tennessee recognize the need for Tennesseans to have access to clear, uninterrupted, and high quality wireless telecommunications service throughout the State". The General Assembly is calling for a study by the TRA to, among other things, examine the costs of erecting towers in rural and low-population areas and to evaluate the opportunity for public/private partnerships to facilitate increased wireless coverage in these areas of Tennessee. Raising wireless carriers' costs through USF assessments appears to be in opposition to the direction of the Senate's resolution. Further, increases in wireless rates and/or additional surcharges to wireless consumers could dampen consumers desire to subscribe to this discretionary service, again in the opposite direction laid out by the Senate Resolution.

In determining the providers who should contribute to the state Universal Service Fund, the TRA has not suggested that internet service providers (ISPs) should participate even though the Internet is among the most rapidly developing communications alternative to wireline service. Nor, for example, would the TRA's proposed contribution requirement apply to cable operators and their expanding telecommunications offerings. Therefore, wireless carriers should not be singled out among alternative providers to contribute to the state USF.

Should the TRA determine that the wireless carriers should make a contribution to the state USF, Sprint urges the Authority to consider exclusion of two types of wireless revenues. First, mobile-to-mobile call revenues should be excluded from the revenue assessment base since these calls do not rely on nor utilize the network facilities of the state USF. ¹ Second, land-to-mobile call revenues should be excluded from the assessment base. Since the landline subscriber revenues will be assessed to the wireline carrier, the additional assessment of the wireless provider could double assess these revenues.

¹ Recognizing that "a portion of the [wireless industry's] minutes is originated and terminated entirely over the wireless network," the State Corporation Commission of the State of Kansas in 1998 for this reason reduced wireless carriers' state USF assessments by 5.03%, and it recently adjusted this reduction to 9.69%. See Staff Report and Recommendation Regarding Wireless Providers' KUSF Assessment, Docket No. 00-GIMT-236-GIT, at 1 (September 15, 2000); Order, Docket No. 00-GIMT-236-GIT (December 4, 2000).

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Please contact me or Laura Sykora (919-554-7323) if you have any questions.

Sincerely,

James B. Wright

Enclosure

cc: Dennis Wagner

Laura Sykora Kaye Odum Tom Sokol

Parties of Record

CERTIFICATE

Universal Service Fund (Docket No. 97-00888)

The undersigned hereby certifies that a copy of the Comments of Sprint filed in the above docket is being provided to each of the following, by hand delivery, by overnight air express, or placing a copy of the same in the United States Mail postage prepaid and addressed as follows:

Guy M. Hicks BellSouth Telecommunications, Inc. 333 Commerce St., Suite 2101 Nashville, TN 37201-3300

Jon E. Hastings (MCI) Boult, Cummings, Conners & Berry 414 Union St., Suite 1600 Nashville, TN 37219

Cynthia Kinser
Consumer Advocate and
Protection Division
426 Fifth Ave. N., 2nd Floor
Nashville, TN 37243-0500

James Lamoureux AT&T 1200 Peachtree St., N.E., Suite 4068 Atlanta, Ga. 30309

Henry Walker Boult Cummings, Conners & Berry 414 Union Street, Suite 1600 Nashville, TN 37219

H. LaDon Baltimore (WorldCom) Suite 320 211 Seventh Avenue N Nashville, TN 37219-1823 T. G. Pappas (Small LECs) Bass, Berry & Sims PLC 315 Deaderick St, Suite 2700 Nashville, TN 37238-0002

Richard M. Tettlebaum Citizens Telecom 6905 Rockledge Drvie Betheda, MD 20817

Charles B. Welch (Time Warner) Farris, Mathews, Gilman 511 Union St., Suite 2400 Nashville, TN 37219

Val Sanford (AT&T) Gullett, Sanford, Robinson & Martin 230 Fourth Avenue North, 3rd Floor Nashville, TN 37219-8888

D. Billye Sanders Waller, Lansden, Dortch & Davis 511 Union St. Suite 2100 Nashville, TN 37219-8966

Richard Smith, President Standard Communications Co. 302 Sunset Drive, Suite 101 Johnson City, TN 37604 Thomas J. Curran 360 Communications Company 8725 W. Higgins Road Chicago, IL 60631

Nanette Edwards DeltaCom 700 Blvd. South, Suite 101 Huntsville, AL 35801

Jack McFadden
Deptment of Finance & Administration
Telecommunications Policy & Planning
598 James Robertson Parkway
Nashville, TN 37243-0560

Dana Shaffer XO Communications, Inc. 105 Molloy Street Suite 100 Nashville, TN 37201

William C. Carriger Elect. Power Bd. of Chattanooga 400 Krystal Building, One Union Square Chattanooga, TN 37402

Denise Newman Phoenix Network Inc. 1687 Cola Blvd. Golden, CO 80401

Jane Walters, TN Dept. of Education 6th Floor, Gateway Plaza 710 James Robertson Parkway Nashville, TN 37243-0375

This 11th day of May, 2001

Gif Thornton Stokes & Bartholomew P.A. 424 Church Street, Suite 2800 Nashville, TN 37219-2380

Sheila Davis Chaz Taylor Inc. 3401 West End Av., Suite 318 Nashville, TN 37203

Mark Pasko/ Michael Romano Swidler & Berlin Atty. for AVR d/b/a Hyperion of TN 3000 K Street NW, Suite 300 Washington, DC 20007-5116

Richard Cys / Daniel Waggoner Davis, Wright Tremaine 1500 K St., Suite 450 Washington, DC 20005

Dan Elrod Nashville City Center, 25th Floor 511 Union Street Nashville, TN 37219

Ozle Allen Tennessee Co-Ops 5755 Short Mountain Road McMinnville, TN 37110

James B. Wright